

AMENDED IN SENATE JUNE 30, 2009

AMENDED IN ASSEMBLY APRIL 28, 2009

AMENDED IN ASSEMBLY APRIL 14, 2009

CALIFORNIA LEGISLATURE—2009–10 REGULAR SESSION

**ASSEMBLY BILL**

**No. 1181**

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**Introduced by Assembly Member Huber**

February 27, 2009

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An act to amend Sections 84203, 84204, 84215, 84218, 84225, 84605, 85200, 86100, 86107, and 86118 of the Government Code, relating to the Political Reform Act of 1974.

LEGISLATIVE COUNSEL'S DIGEST

AB 1181, as amended, Huber. Political Reform Act of 1974: statements and reports.

(1) The Political Reform Act of 1974 requires a candidate or committee that makes or receives a late contribution, or a committee that makes a late independent expenditure, to report the contribution or expenditure by specified means. The act requires the late contribution or the late independent expenditure to be reported by facsimile transmission, guaranteed overnight delivery, or personal delivery within 24 hours of the time the contribution or independent expenditure is made. The act also requires certain of these types of contributions and expenditures to be reported online.

This bill would provide that if a late contribution or late independent expenditure is required to be reported to the Secretary of State, the report to the Secretary of State shall be by online or electronic transmission only.

(2) The act requires that *candidates, including appellate court and Supreme Court candidates, as well as other* specified persons or entities periodically file reports online or electronically with the Secretary of State, including any general purpose committee or candidate that cumulatively has received contributions or made expenditures totaling \$50,000 or more, any slate mailer organization with cumulative reportable payments received or made for purposes of producing slate mailers of \$50,000 or more, or lobbyists, lobbying firms, or lobbyist employers who have reportable payments, expenses, contributions, gifts, or other items of \$5,000 or more in a calendar quarter.

The bill would require *those candidates, as well as candidates for superior court, and other* specified persons or entities to periodically file reports online or electronically with the Secretary of State, including a general purpose committee or candidate that cumulatively has received contributions or made expenditures totaling \$25,000 or more, any slate mailer organization with cumulative reportable payments received or made for purposes of producing slate mailers of ~~\$50,000~~ \$25,000 or more, or lobbyists, lobbying firms, or lobbyist employers who have reportable payments, expenses, contributions, gifts, or other items of \$2,500 or more in a calendar quarter. *The bill would provide that copies of those statements or reports not be filed with the local filing officer unless they relate to a local elective office or local ballot measure filed by a candidate for both local and state elective office.* By imposing criminal penalties on filers who fail to comply with these requirements, the bill would impose a state-mandated local program.

(3) The act generally requires all candidates and elected officers and specified committees to file campaign statements semiannually. The act requires that a copy of a campaign statement of a candidate, elected officer, or a controlled committee of a candidate or elected officer be filed with the elections official of the county in which the candidate or elected official is domiciled. Statewide elected officers other than the members of the State Board of Equalization, ~~supreme court~~ *Supreme Court* justices, candidates for these offices, and specified committees are additionally required to file a copy of their campaign statement with the Secretary of State, the Registrar-Recorder of Los Angeles County, and the Registrar of Voters of the City and County of San Francisco. Likewise, Members of the Legislature, members of the State Board of Equalization, court of appeal justices, superior court judges, candidates for these offices, and other specified committees are additionally required to file a copy of their campaign statement with the Secretary

of State and the elections official of the county with the largest number of registered voters in the districts affected.

The bill would delete these additional filing requirements for statewide elected offices, Members of the Legislature, ~~supreme court~~ *Supreme Court* justices, court of appeal justices, superior court judges, candidates for those offices, and the specified committees and would instead require that these persons and entities file with their campaign statements with the Secretary of State in the manner described in (2) above.

(4) The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

(5) The Political Reform Act of 1974, an initiative measure, provides that the Legislature may amend the act to further the act's purposes upon a  $\frac{2}{3}$  vote of each house and compliance with specified procedural requirements.

This bill would declare that it furthers the purposes of the act.

Vote:  $\frac{2}{3}$ . Appropriation: no. Fiscal committee: yes.

State-mandated local program: yes.

*The people of the State of California do enact as follows:*

1 SECTION 1. Section 84203 of the Government Code is  
2 amended to read:  
3 84203. (a) Each candidate or committee that makes or receives  
4 a late contribution, as defined in Section 82036, shall report the  
5 late contribution to each office with which the candidate or  
6 committee is required to file its next campaign statement pursuant  
7 to Section 84215. The candidate or committee that makes the late  
8 contribution shall report his or her full name and street address  
9 and the full name and street address of the person to whom the  
10 late contribution has been made, the office sought if the recipient  
11 is a candidate, or the ballot measure number or letter if the recipient  
12 is a committee primarily formed to support or oppose a ballot  
13 measure, and the date and amount of the late contribution. The  
14 recipient of the late contribution shall report his or her full name  
15 and street address, the date and amount of the late contribution,  
16 and whether the contribution was made in the form of a loan. The  
17 recipient shall also report the full name of the contributor, his or

1 her street address, occupation, and the name of his or her employer,  
2 or if self-employed, the name of the business.

3 (b) A late contribution shall be reported by facsimile  
4 transmission, guaranteed overnight delivery, or personal delivery  
5 within 24 hours of the time it is made in the case of the candidate  
6 or committee that makes the contribution and within 24 hours of  
7 the time it is received in the case of the recipient. If a late  
8 contribution is required to be reported to the Secretary of State,  
9 the report to the Secretary of State shall be by online or electronic  
10 transmission only. A late contribution shall be reported on  
11 subsequent campaign statements without regard to reports filed  
12 pursuant to this section.

13 (c) A late contribution need not be reported nor shall it be  
14 deemed accepted if it is not cashed, negotiated, or deposited and  
15 is returned to the contributor within 24 hours of its receipt.

16 (d) A report filed pursuant to this section shall be in addition to  
17 any other campaign statement required to be filed by this chapter.

18 (e) The report required pursuant to this section is not required  
19 to be filed by a candidate or committee that has disclosed the late  
20 contribution pursuant to subdivision (a) or (b) of Section 85309.

21 SEC. 2. Section 84204 of the Government Code is amended  
22 to read:

23 84204. (a) A committee that makes a late independent  
24 expenditure, as defined in Section 82036.5, shall report the late  
25 independent expenditure by facsimile transmission, guaranteed  
26 overnight delivery, or personal delivery within 24 hours of the  
27 time it is made. If a late independent expenditure is required to be  
28 reported to the Secretary of State, the report to the Secretary of  
29 State shall be by online or electronic transmission only. A late  
30 independent expenditure shall be reported on subsequent campaign  
31 statements without regard to reports filed pursuant to this section.

32 (b) A committee that makes a late independent expenditure shall  
33 report its full name and street address, as well as the name, office,  
34 and district of the candidate if the report is related to a candidate,  
35 or if the report is related to a measure, the number or letter of the  
36 measure, the jurisdiction in which the measure is to be voted upon,  
37 and the amount and the date, as well as a description of goods or  
38 services for which the late independent expenditure was made. In  
39 addition to the information required by this subdivision, a  
40 committee that makes a late independent expenditure shall include

with its late independent expenditure report the information required by paragraphs (1) to (5), inclusive, of subdivision (f) of Section 84211, covering the period from the day after the closing date of the last campaign report filed to the date of the late independent expenditure, or if the committee has not previously filed a campaign statement, covering the period from the previous January 1 to the date of the late independent expenditure. No information required by paragraphs (1) to (5), inclusive, of subdivision (f) of Section 84211 that is required to be reported with a late independent expenditure report by this subdivision is required to be reported on more than one late independent expenditure report.

(c) A committee that makes a late independent expenditure shall file a late independent expenditure report in the places where it would be required to file campaign statements under this article as if it were formed or existing primarily to support or oppose the candidate or measure for or against which it is making the late independent expenditure.

(d) A report filed pursuant to this section shall be in addition to any other campaign statement required to be filed by this article.

(e) Expenditures that have been disclosed by candidates and committees pursuant to Section 85500 are not required to be disclosed pursuant to this section.

SEC. 3. Section 84215 of the Government Code is amended to read:

84215. All candidates and elected officers and their controlled committees, except as provided in subdivision (e), shall file one copy of the campaign statements required by Section 84200 with the elections official of the county in which the candidate or elected official is domiciled, as defined in subdivision (b) of Section 349 of the Elections Code. In addition, campaign statements shall be filed at the following places:

(a) Statewide elected officers, including members of the State Board of Equalization; Members of the Legislature; ~~supreme court~~ *Supreme Court* justices, court of appeal justices, and superior court judges; candidates for those offices and their controlled committees; committees formed or existing primarily to support or oppose these candidates, elected officers, justices and judges, or statewide measures, or the qualification of state ballot measures; and all state general purpose committees and filers not specified

1 in subdivisions (b) to (e), inclusive, shall file a campaign statement  
2 by online or electronic means, as specified in Section 84605, and  
3 shall file the original and one copy of the campaign statement in  
4 paper format with the Secretary of State.

5 (b) Elected officers in jurisdictions other than legislative  
6 districts, State Board of Equalization districts, or appellate court  
7 districts that contain parts of two or more counties, candidates for  
8 these offices, their controlled committees, and committees formed  
9 or existing primarily to support or oppose candidates or local  
10 measures to be voted upon in one of these jurisdictions shall file  
11 the original and one copy with the elections official of the county  
12 with the largest number of registered voters in the jurisdiction.

13 (c) County elected officers, candidates for these offices, their  
14 controlled committees, committees formed or existing primarily  
15 to support or oppose candidates or local measures to be voted upon  
16 in any number of jurisdictions within one county, other than those  
17 specified in subdivision (d), and county general purpose  
18 committees shall file the original and one copy with the elections  
19 official of the county.

20 (d) City elected officers, candidates for city office, their  
21 controlled committees, committees formed or existing primarily  
22 to support or oppose candidates or local measures to be voted upon  
23 in one city, and city general purpose committees shall file the  
24 original and one copy with the clerk of the city.

25 (e) Notwithstanding the above, a committee, candidate, or  
26 elected officer is not required to file more than the original and  
27 one copy, or one copy, of a campaign statement with any one  
28 county elections official or city clerk or with the Secretary of State.

29 (f) If a committee is required to file campaign statements  
30 required by Section 84200 or 84200.5 in places designated in  
31 subdivisions (c) and (d), it shall continue to file these statements  
32 in those places, in addition to any other places required by this  
33 title, until the end of the calendar year.

34 SEC. 4. Section 84218 of the Government Code is amended  
35 to read:

36 84218. (a) A slate mailer organization shall file semiannual  
37 campaign statements for each period in which it has received  
38 payments totaling five hundred dollars (\$500) or more from any  
39 person for the support of or opposition to candidates or ballot  
40 measures in a slate mailer, or in which it has expended five hundred

1 dollars (\$500) or more to produce one or more slate mailers. The  
2 semiannual statements shall be filed no later than July 31 for the  
3 period ending June 30, and no later than January 31 for the period  
4 ending December 31.

5 (b) In addition to the semiannual statements required by  
6 subdivision (a), slate mailer organizations shall file preelection  
7 statements as follows:

8 (1) Any slate mailer organization which produces a slate mailer  
9 supporting or opposing candidates or measures being voted on in  
10 an election held upon the first Tuesday after the first Monday in  
11 June or November of an even-numbered year shall file the  
12 statements specified in Section 84200.7 if, during the period  
13 covered by the preelection statement, the slate mailer organization  
14 receives payments totaling five hundred dollars (\$500) or more  
15 from any person for the support of or opposition to candidates or  
16 ballot measures in one or more slate mailers, or expends five  
17 hundred dollars (\$500) or more to produce one or more slate  
18 mailers.

19 (2) Any slate mailer organization which produces a slate mailer  
20 supporting or opposing candidates or measures being voted on in  
21 an election held on a date other than the first Tuesday after the  
22 first Monday in June or November of an even-numbered year shall  
23 file the statements specified in Section 84200.8 if, during the period  
24 covered by the preelection statement, the slate mailer organization  
25 receives payments totaling five hundred dollars (\$500) or more  
26 from any person for the support of or opposition to candidates or  
27 ballot measures in one or more slate mailers, or expends five  
28 hundred dollars (\$500) or more to produce one or more slate  
29 mailers.

30 (c) A slate mailer organization shall file two copies of its  
31 campaign reports with the clerk of the county in which it is  
32 domiciled. A slate mailer organization is domiciled at the address  
33 listed on its statement of organization unless it is domiciled outside  
34 California, in which case its domicile shall be deemed to be Los  
35 Angeles County for purposes of this section.

36 In addition, slate mailer organizations shall file campaign reports  
37 as follows:

38 (1) A slate mailer organization which produces one or more  
39 slate mailers supporting or opposing candidates or measures voted  
40 on in a state election, or in more than one county, shall file

1 campaign reports in the same manner as state general purpose  
2 committees pursuant to subdivision (a) of Section 84215.

3 (2) A slate mailer organization which produces one or more  
4 slate mailers supporting or opposing candidates or measures voted  
5 on in only one county, or in more than one jurisdiction within one  
6 county, shall file campaign reports in the same manner as county  
7 general purpose committees pursuant to subdivision (c) of Section  
8 84215.

9 (3) A slate mailer organization which produces one or more  
10 slate mailers supporting or opposing candidates or measures voted  
11 on in only one city shall file campaign reports in the same manner  
12 as city general purpose committees pursuant to subdivision (d) of  
13 Section 84215.

14 (4) Notwithstanding the above, no slate mailer organization  
15 shall be required to file more than the original and one copy, or  
16 two copies, of a campaign report with any one county or city clerk  
17 or with the Secretary of State.

18 SEC. 5. Section 84225 of the Government Code is amended  
19 to read:

20 84225. (a) For the purposes of this section only, “board” means  
21 the Board of Administration of the Public Employees’ Retirement  
22 System, as established under Article 1 (commencing with Section  
23 20090) of Chapter 2 of Part 3 of Division 5 of Title 2.

24 (b) Except as provided in this section, the provisions of this  
25 article do not apply to candidates for the board, including  
26 incumbent board members running for reelection, as such  
27 candidates are described in subdivision (g) of Section 20090.

28 (c) (1) Candidates for board seats described in subdivision (g)  
29 of Section 20090, including incumbent board members running  
30 for reelection, shall file campaign statements both by online or  
31 electronic means and physically, submitting the original and one  
32 copy, in paper format, with the Secretary of State no later than two  
33 days before the beginning of the ballot period, as determined by  
34 the board, for the period ending five days before the beginning of  
35 the ballot period, and no later than January 10 for the period ending  
36 December 31.

37 (2) The campaign statements shall contain an itemized report  
38 prepared on a form prescribed by the Commission, with the  
39 assistance of the board, that provides the information contained in



1 campaign statements required under Section 84211 to the extent  
2 that the information is applicable to a board election.

3 (3) The original of a campaign statement shall be filed with the  
4 Secretary of State and a copy shall be retained at the board's office  
5 in Sacramento and is a public record.

6 SEC. 6. Section 84605 of the Government Code is amended  
7 to read:

8 84605. (a) The following persons shall file online or  
9 electronically with the Secretary of State:

10 ~~(a)~~

11 (1) Any candidate, including ~~appellate court~~ *superior court*,  
12 *appellate court*, and Supreme Court candidates and officeholders,  
13 committee, or other persons who are required, pursuant to Chapter  
14 4 (commencing with Section 84100), to file statements, reports,  
15 or other documents in connection with a state elective office or  
16 state measure, provided that the total cumulative reportable amount  
17 of contributions received, expenditures made, loans made, or loans  
18 received is twenty-five thousand dollars (\$25,000) or more. In  
19 determining the cumulative reportable amount, all controlled  
20 committees, as defined by Section 82016, shall be included. For  
21 a committee subject to this title prior to January 1, 2000, the  
22 beginning date for calculating cumulative totals is January 1, 2000.  
23 For a committee that is first subject to this title on or after January  
24 1, 2000, the beginning date for calculating cumulative totals is the  
25 date the committee is first subject to this title. A committee, as  
26 defined in subdivision (c) of Section 82013, shall file online or  
27 electronically if it makes contributions of twenty-five thousand  
28 dollars (\$25,000) or more in a calendar year.

29 ~~(b)~~

30 (2) Any general purpose committees, as defined in Section  
31 82027.5, including the general purpose committees of political  
32 parties, and small contributor committees, as defined in Section  
33 85203, that cumulatively receive contributions or make  
34 expenditures totaling twenty-five thousand dollars (\$25,000) or  
35 more to support or oppose candidates for any elective state office  
36 or state measure. For a committee subject to this title prior to  
37 January 1, 2000, the beginning date for calculating cumulative  
38 totals is January 1, 2000. For a committee that first is subject to  
39 this title on or after January 1, 2000, the beginning date for

1 calculating cumulative totals is the date the committee is first  
2 subject to this title.

3 ~~(e)~~

4 (3) Any slate mailer organization with cumulative reportable  
5 payments received or made for the purposes of producing slate  
6 mailers of twenty-five thousand dollars (\$25,000) or more. For a  
7 slate mailer organization subject to this title prior to January 1,  
8 2000, the beginning date for calculating cumulative totals is  
9 January 1, 2000. For a slate mailer organization that first is subject  
10 to this title on or after January 1, 2000, the beginning date for  
11 calculating cumulative totals is the date the organization is first  
12 subject to this title.

13 ~~(d)~~

14 (4) Any lobbyist, lobbying firm, lobbyist employer, or other  
15 persons required, pursuant to Chapter 6 (commencing with Section  
16 86100), to file statements, reports, or other documents, provided  
17 that the total amount of any category of reportable payments,  
18 expenses, contributions, gifts, or other items is two thousand five  
19 hundred dollars (\$2,500) or more in a calendar quarter.

20 ~~(e)~~

21 (b) The Secretary of State shall also disclose on the Internet any  
22 late contribution or late independent expenditure report, as defined  
23 by Sections 84203 and 84204, respectively, not covered by  
24 ~~subdivision (a), (b), or (c).~~ *paragraph (1), (2), or (3) of subdivision*  
25 *(a) or any other provision of law.*

26 ~~(f)~~

27 (c) Committees and other persons that are not required to file  
28 online or electronically by this section may do so voluntarily.

29 ~~(g)~~

30 (d) Once a person or entity is required to file online or  
31 electronically, subject to subdivision (a); ~~(b)~~, *or (c);* ~~(d)~~, *or (f)*, the  
32 person or entity shall be required to file all subsequent reports  
33 online or electronically.

34 ~~(h)~~

35 (e) It shall be presumed that online or electronic filers file under  
36 penalty of perjury.

37 ~~(i)~~

38 (f) Persons filing online or electronically shall also continue to  
39 file required disclosure statements and reports in paper format.  
40 The paper copy shall continue to be the official filing for audit and

1 other legal purposes until the Secretary of State, pursuant to Section  
2 84606, determines the system is operating securely and effectively.

3 (j)

4 (g) The Secretary of State shall maintain at all times a secured,  
5 official version of all original online and electronically filed  
6 statements and reports required by this chapter. Upon determination  
7 by the Secretary of State, pursuant to Section 84606, that the  
8 system is operating securely and effectively, this online or  
9 electronic version shall be the official version for audit and other  
10 legal purposes.

11 (h) *Except for statements related to a local elective office or a*  
12 *local ballot measure filed by a candidate for local elective office*  
13 *who is also a candidate for elective state office, a copy of a*  
14 *statement, report, or other document filed by online or electronic*  
15 *means with the Secretary of State shall not be filed with a local*  
16 *filing officer.*

17 SEC. 7. Section 85200 of the Government Code is amended  
18 to read:

19 85200. Prior to the solicitation or receipt of any contribution  
20 or loan, an individual who intends to be a candidate for an elective  
21 state office, as that term is defined by Section 82024, shall file  
22 with the Secretary of State an original statement, signed under  
23 penalty of perjury, of intention to be a candidate for a specific  
24 office.

25 An individual who intends to be a candidate for any other elective  
26 office shall file the statement of intention with the same filing  
27 officer and in the same location as the individual would file an  
28 original campaign statement pursuant to subdivisions (b), (c), and  
29 (d) of Section 84215.

30 For purposes of this section, “contribution” and “loan” do not  
31 include any payments from the candidate’s personal funds for a  
32 candidate filing fee or a candidate statement of qualifications fee.

33 SEC. 8. Section 86100 of the Government Code is amended  
34 to read:

35 86100. (a) Individual lobbyists shall prepare lobbyist  
36 certifications pursuant to Section 86103 for filing with the  
37 Secretary of State as part of the registration of the lobbying firm  
38 in which the lobbyist is a partner, owner, officer, or employee or  
39 as part of the registration of the lobbyist employer by which the  
40 lobbyist is employed.

1 (b) Lobbying firms shall register with the Secretary of State.

2 (c) Lobbyist employers as defined in subdivision (a) of Section  
3 82039.5 shall register with the Secretary of State.

4 (d) Lobbyist employers as defined in subdivision (b) of Section  
5 82039.5 and persons described in subdivision (b) of Section 86115  
6 are not required to register with the Secretary of State but shall  
7 file statements pursuant to this article.

8 (e) A registration statement shall be filed both by online or  
9 electronic means and physically, submitting the original statement  
10 and one copy, in paper format.

11 SEC. 9. Section 86107 of the Government Code is amended  
12 to read:

13 86107. (a) If any change occurs in any of the information  
14 contained in a registration statement, an appropriate amendment  
15 shall be filed both by online or electronic means and physically,  
16 submitting the original one copy of the amendment, in paper  
17 format, with the Secretary of State within 20 days after the change.  
18 However, if the change includes the name of a person by whom a  
19 lobbying firm is retained, the registration statement of the lobbying  
20 firm shall be amended and filed to show that change prior to the  
21 lobbying firm's attempting to influence any legislative or  
22 administrative action on behalf of that person. Lobbying firms and  
23 lobbyist employers that, during a regular session of the Legislature,  
24 cease all activity that required registration shall file a notice of  
25 termination within 20 days after the cessation. Lobbying firms and  
26 lobbyist employers that, at the close of a regular session of the  
27 Legislature, cease all activity that required registration are not  
28 required to file a notice of termination.

29 (b) If any change occurs in any of the information contained in  
30 a lobbyist certification or if a lobbyist terminates all activity that  
31 required the certification, the lobbyist shall submit an amended  
32 certification or notice of termination to his or her lobbying firm  
33 or lobbyist employer for filing with the Secretary of State within  
34 the time limits specified in subdivision (a). A lobbyist who, at the  
35 close of a regular session of the Legislature, ceases all activity that  
36 required certification is not required to file a notice of termination.

37 (c) Lobbyists and lobbying firms are subject to Section 86203  
38 for the earlier of six months after filing a notice of termination or  
39 six months after the close of a regular session of the Legislature

1 at the close of which the lobbyist or lobbying firm ceased all  
2 activity that required certification or registration.

3 SEC. 10. Section 86118 of the Government Code is amended  
4 to read:

5 86118. Each report required by Section 86114 or 86116 shall  
6 be filed by online or electronic means with the Secretary of State.

7 SEC. 11. No reimbursement is required by this act pursuant to  
8 Section 6 of Article XIII B of the California Constitution because  
9 the only costs that may be incurred by a local agency or school  
10 district will be incurred because this act creates a new crime or  
11 infraction, eliminates a crime or infraction, or changes the penalty  
12 for a crime or infraction, within the meaning of Section 17556 of  
13 the Government Code, or changes the definition of a crime within  
14 the meaning of Section 6 of Article XIII B of the California  
15 Constitution.

16 SEC. 12. The Legislature finds and declares that this bill  
17 furthers the purposes of the Political Reform Act of 1974 within  
18 the meaning of subdivision (a) of Section 81012 of the Government  
19 Code.